

Irish Economy

Summer Economic Statement 2023

Largest surplus in euro area despite bigger budget package

Economic Research

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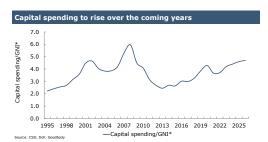


In its *Summer Economic Statement* (SES), the Irish government has set out its stall for the public finances in 2024. Although it has admitted that it will break its own expenditure rule for the second consecutive year in 2024, the breach is modest and focuses more on capital spending growth rather than current. With a very large budget surplus (c.4% of GNI*) still forecast for next year, the decision certainly does not threaten stability in the public finances in our view.



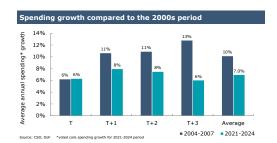
Higher inflation cited as reason for need for bigger package

A core budgetary package of €6.4bn for Budget 2024 was agreed by the Irish government today, split 5:1 in favour of spending increases over tax cuts. The spending package is €1bn greater than the trajectory set out in April's SPU and means that the government will breach its 5% spending rule once again next year. Core spending will grow by 6.1% next year. The government justifies the breach of the spending rule due to the ongoing high inflationary environment. As inflation is expected to fall over the forecast horizon, it commits to returning the 5% core spending growth target in 2025 and 2026. Time will tell on that front.



Welcome increase in capital spending

In addition to the core spending elements, the government will continue with its temporary spending in 2024, a feature of budgets for the past five years. Temporary spending is expected to amount to €4bn in 2024 (up from a previous estimate of €0.7bn), with €2.5bn being devoted to the Ukraine Humanitarian crisis. In addition, an extra €2.25bn will be provided for "shovel-ready" capital projects during the 2024-2026 period dependent on windfall corporation tax receipts continuing. This is welcome given the large infrastructural deficits and will bring capital spending to amongst the highest in the EU over the coming years. While there was no further detail was provided, the proposed sovereign wealth fund could be used to smooth out often volatile capital spending over the coming years.



Large budget surplus forecast despite bigger spending package

Despite the increased spending plans, the government estimates that Ireland will achieve a general government surplus of €11.7bn in 2024, or 3.9% of GNI*. If achieved, this would be the largest surplus in the euro area and compares to a current euro area aggregate forecast of -2.4% of GDP. If "windfall" corporation taxes were to be excluded, the budget is expected to be close to balance next year. With no spare capacity remaining in the Irish economy, it can certainly be argued that the Irish government should be aiming to have a dampening effect through fiscal policy. However, the scale of this "error" is limited, and is aided by the ongoing separation of core versus temporary spending. This contrasts with the 2000s period for example, where spending grew at an average pace of 12% in the three years prior to the cycle peak.

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